

Message Text

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FOR NPT REVCON DEL

FOL REPEAT OF IAEA VIENNA 03737 TO SECSTATE INFO AEC GERMANTOWN
APR 30

QTE:

C O N F I D E N T I A L VIENNA 3737

E.O. 11652: GDS-1

TAGS: AORG, AFSP, AFIN, IAEA

SUBJECT: 1975 A AND B COMMITTEE, AGENDA ITEM THREE, 1976 BUDGET,
GENERAL DEBATE ON SPECIFIC ITEMS

REF: (A) IAEA VIENNA 3413 (B) IAEA VIENNA 3415 (C) IAEA
VIENNA 3369 (D) IAEA VIENNA 3537 (E) STATE 083436

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SUMMARY: GENERAL DEBATE ON 1976 BUDGET ESTIMATES (EX-
CLUDING DEBATE ON INIS, SAFEGUARDS, AND PNE REPORTED
SEPTELS) SUMMARIZED. PRINCIPAL TENDENCIES REFLECT FURTHER
EXPRESSIONS BY LDC'S OF SUPPORT FOR \$7 MILLION TARGET FOR
VOLUNTARY CONTRIBUTIONS, STATEMENTS BY NEARLY ALL GOVERNMENTS
IN SUPPORT OF AGENCY ESTABLISHING PRIORITIES (THOUGH DISAGREEMENT
ON WHAT THEY SHOULD BE) AND SOMEWHAT DISTURVING TENDENCY ON PART
OF FRIENDLY INDUSTRIALIZED COUNTRIES TO EXPRESS STRONG VIEWS OF
FISCALLY CONSDERATIVE FINANCE MINISTRIES WITH SEEMINGLY SMALL
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REGARD FOR IMPLICATIONS OF SUBSTANTIAL CUTS IN AGENCY'S PROGRAMS.
DEBATE ON 1976 BUDGET ESTIMATES (GOV/1733) SUMMARIZED BELOW BY
BUDGET SECTION HEANDINGS (A. B. C. ...ETC.). END SUMMARY.

1. A. POLICY-MAKING ORGANS - NO SIGNIFICANT DEBATE.

2. B. EXECUTIVE MANAGEMENT AND TECHNICAL PROGRAM TRAINING. THE ONLY ITEM DISCUSSED WAS QUESTIONING THE NEED OF A SECOND SCIENTIFIC ADVISORY COMMITTEE MEETING (BY UK AND AUSTRALIA) AS A MEANS TO SAVE MONEY. SECRETARIAT (HALL) EXPLAINED ONE MEETING NECESSARY IN DECEMBER EACH YEAR TO ADVISE ON BUDGET PREPARATIONS. OTHER HELD AT TIME OF GENERAL CONFERENCE TO TAKE ADVANTAGE PRESENCE OF EXPERTS IN VIENNA TO ADVISE ON PROGRAMS. TOTAL INCREASE THIS ITEM 14.2 PERCENT (DOLS 39,000) FOR SUBJECT MEETING, INCLUDING DOLS 20,000 FOR LINGUISTIC SERVICES. US DID NOT COMMENT.

3. C. TECHNICAL ASSISTANCE AND TRAINING. ARGENTINA SUPPORTED INCREASE IN STAFF (3 PROFESSIONALS) AND SUPPORTED DOLS 7 MILLION AS TARGET FOR VOLUNTARY CONTRIBUTIONS (SEE REF D). FRG INFORMED COMMITTEE OF DOLS 330,750 CONTRIBUTION TO GENERA FUND, AND OUTLINED NUMBER OF OTHER IN-KIND CONTRIBUTIONS, INCLUDING NOTABLY DOLS 510,000 FOR NUCLEAR POWER TRAINING COURSE (KARLSRUHE). FRG ALSO NOTED THAT WHETHER OR NOT THERE IS AN INCREASE IN THE TARGET, SUBSTANTIAL CONTRIBUTIONS IN CASH AND IN-KIND WILL BE FORTHCOMING. SWEDEN MADE FRANK INTERVENTION, OUTLINING ITS LEVEL OF VOLUNTARY CONTRIBUTION, NOTING PER CAPITA PAYMENT IN SWEDEN FOR SUCH CONTRIBUTIONS FOR ALL IO'S WAS NEAR DOLS 88 AND EXPLAINING THAT WHILE SWEDEN HAS CONTINUALLY RAISED ITS SUPPORT FOR THE AGENCY'S TA PROGRAM, NO DECISION ON A TARGET BY THIS COMMITTEE OR A SUBSEQUENT BOARD COULD FURTHER ARGUMENT AMOUNT SWEDISH TAXPAYERS WILLING TO CONTRIBUTE. RATHER, IT MIGHT ONLY CAUSE SWEDEN TO TRANSFER FUNDS FROM ANOTHER ORGANIZATION TO THIS ONE. US DID NOT COMMENT BEYOND LENGTHY OPENING STATEMENT ON TA. TOTAL INCREASE THIS PROGRAM 16.8 PERCENT, 3.9 PERCENT (DOLS 56,000) OF WHICH PROGRAM AND 12.9 PERCENT DUE TO PRICE.

4. D. FOOD AND AGRICULTURE. FRG EXPRESSED FULL SUPPORT GREATER FAO FINANCING BUT SERIOUSLY DOUBTED FAO MEMBERS (READ, PARTICULARLY, FRG) WOULD SUPPORT SUCH A LARGE INCREASE (13.7 PERCENT OR DOLS 177,000 OF WHICH DOLS 166,000 NECESSARY FOR SALARY OR PRICE INCREASE AND ONLY 0.9 PERCENT OF DOLS 11,000 FOR PROGRAM INCREASE). FRANCE, CONFIDENTIAL

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WHILE SUPPORTING PROGRAM IN GENERAL, TERMED IT NOT OF HIGH PRIORITY. THUS, FRENCH HAD EXPECTED DECREASE IN THIS PROGRAM AND WERE DISMAYED BY INCREASE. US HAD NO COMMENTS BECAUSE NONE HAD BEEN RECEIVED BY TIME OF MEETING.

5. E. LIFE SCIENCES, FRANCE ALSO CHARACTERIZED LIFE SCIENCES PROGRAM AS LOW PRIORITY AS DID CANADA. ITALY AND UK SUPPORTED PROVISIONS PARA. E. 7. AND RECOMMENDED TRANSFER OF EVEN GREATER RESPONSIBILITY FOR THIS PROGRAM TO WHO. US SUPPORTED ADDITIONAL STAFF IN ACCORD WITH INSTRUCTION REF E. FRG OPPOSED TRANSFER OF GREATER RESPONSIBILITIES TO WHO AND SUPPORTED INSTEAD CREATION OF JOINT DIVISION WITH WHO, NOTING THAT THIS WAS A PROGRAM OF GREAT IMPORTANCE.

6. AGENCY (GLUBRECHT), REPORTING ON BOTH FOOD AND AGRICULTURE AND LIFE SCIENCES, NOTED 25 PERCENT OF TECHNICAL ASSISTANCE PROJECTS ARE IN AGRICULTURAL FIELD AS ARE 30 PERCENT OF RESEARCH CONTACTS. MODEST INCREASE IN AGRICULTURAL PROGRAM EXPLAINED BY INCREASE IN ENVIRONMENTAL CONTROL ACTIVITIES. WITH RESPECT TO PROPOSAL FOR JOINT DIVISION WITH WHO, HE NOTED WHO APPEARS PREPARED TO STATION SOME OF ITS STAFF MEMBERS IN VIENNA, TO REPLACE LIAISON OFFICER.

7. F. PHYSICAL SCIENCES. US EXPRESSED HOPE SECRETARIAT COULD FILL VACANT POSITIONS TO HELP COPE WITH INCREASED WORKLOAD, AND SUPPORTED CENTER FOR ATOMIC

MOLECULAR ADD NUCLEAR DATA AS INSTRUCTED REF. C.

8. G. THE LABORATORY. PHILIPPINES ASKED WHETHER PROPOSED P-4 POST WOULD BE ABOLISHED AFTER INITIAL STAGE OPERATIONS OF SAFEGUARDS ANALYTICAL LAB. SECRETARIAT REPLIED THAT THE NEED FOR SAID POST WOULD BE REVIEWED AFTER FIRST 2 OR 3 YEARS OF OPERATION.

9. H. INTERNATIONAL CENTER FOR THEORETICAL PHYSICS-U.K. NOTED THAT IN FUTURE UNESCO MAY CONTRIBUTE LESS RATHER THAN MORE MONEY TO CENTER. PHILIPPINES SAID EFFORTS SHOULD BE MADE TO GET ITALY TO INCREASE ITS CONTRIBUTION. ARGENTINA SOUGHT MORE RESEARCH BY CENTER IN SOLID STATE PHYSICS. ITALY, ANSWERING PHILIPPINES SAID LAW WILL SOON BE APPROVED TO INCREASE ITS CONTRIBUTION FROM \$250,000
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TO \$350,000 (ALREADY REFLECTED IN BUDGET).

10. I. NUCLEAR POWER AND REACTORS. ARGENTINA, AUSTRALIA, FRG AND CANADA ALL SPOKE IN FAVOR OF REGIONAL NUCLEAR FUEL CENTERS. U.S. SUPPORTED EMPHASIS ON QUALITY CONTROL AND RELIABILITY AS WELL AS OTHER ITEMS AS INSTRUCTED REF. E. WITH REGARD TO U.S. RECOMMENDATION ON DEFERRING SYMPOSIUM ON LMFBR BUT PUSHING UP MEETING ON COST ESTIMATION OF FAST REACTOR DEMO PLANTS, AGENCY (POLLIART) NOTED THESE PROPOSALS AND SAID HE WOULD STUDY THEM. IN REPLY TO FRG QUESTION WHETHER COOPERATION EXISTED BETWEEN POLLIART'S DIVISION AND BOTH THE SAFEGUARDS DEPARTMENT AND IIASA ON REGIONAL CENTERS. POLLIART SAID HIS ANALYSIS WAS AT TOO EARLY A STAGE TO CONTACT SAFEGUARDS (PERHAPS 1977) AND NOTED IIASA'S WORK HAS BEEN OF DIFFERENT NATURE (I.E., MODELLING), BUT SHOULD PROVE USEFUL TO ECONOMIC ANALYSIS BEING DONE BY HIS DIVISION.

11. J. NUCLEAR SAFETY AND ENVIRONMENTAL PROTECTION. PROGRAM RECEIVED SUPPORT FROM FRG, SWISS, U.K., CANADA, U.S., ITALY AND AUSTRALIA. ITALY AND SWITZERLAND, HOWEVER, OPPOSED LARGE INCREASE IN PROGRAM (25 PERCENT)

IN VIEW LARGE INCREASE LAST YEAR (60 PERCENT).
SECRETARIAT DEFENDED INCREASE, LARGELY IN PERSONNEL, BY
INCREASED WORKLOAD THIS DIVISION AND ON BASIS OF INCREASED CONCERN
OVER NUCLEAR SAFETY AND PARTICULARLY WASTE MANAGEMENT
WELCOMED SUPPORT BY MEMBER STATES IN PROVIDING COST-FREE
PERSONNEL FOR WORLDWIDE. U.S. JOINT PROJECT ON
RISK ASSESSMENT WITH IIASA, A POINT ECHOED BY AUSTRALIA.

12. K. MONACO LABORATORY FOR MARINE BIOLOGY. ARGENTINA
AND ZAIRE FELT 21 PERCENT INCREASE NOT JUSTIFIED FOR
MONACO LAB. MONEY SHOULD BE CHanneLED INTO ACTIVITIES
OF GREATER BENEFIT TO DEVELOPING COUNTRIES. PHILIPPINES
WONDERED WHETHER UNEP WOULD PAY \$26,000 FOR ADDITIONAL
P-4 POST. UNEP REP. IN ANSWER
SAID IN EFFECT IT COULD COVER INITIAL COSTS AS A CATALYTIC
ACTION, BUT WOULD EXPECT AGENCY TO PICK UP FUNDING AFTER
INITIAL STAGES.

13. "L" (INIS), "M" (PNE'S), AND "N" (SAFEGUARDS),
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DISCUSSED SEPTELS.

14. SAFEGUARDS DISCUSSION TOOK SO LONG IT LEFT LITTLE
TIME FOR COMMITTEE TO CONSIDER REMAINDER OF DOCUMENT.
ACCORDINGLY, THERE WAS NO DISCUSSION ON "O". - ADMIN-
ISTRATION, "P." - GENERAL SERVICES, AND "Q." - SERVICE
ACTIVITIES. ON "R". - ADJUSTMENT OF PROGRAM COST
INCREASES (WHICH ADDS \$2.3 MILLION TO BUDGET TO COVER
DECLINE IN DOLLAR VALUE FROM 18.5 TO 17.0 AUSTRIAN
SCHILLINGS) FRENCH REP. SAID THIS WAS BUSINESS OF
GENERAL CONFERENCE, AND SHOULD BE REMOVED FROM BUDGET.
NO ONE ENDORSED THIS VIEW.

15. THE CHAIRMAN, WISHING TO CONCLUDE DEBATE, UNDERTOOK
TO SUMMARIZE. HE SAID HE UNDERSTOOD COMMITTEE CONSENSUS
TO LEAVE IT TO THE CHAIR TO PREPARE REPORT TO THE BOARD
IN COLLABORATION WITH SECRETARIAT AND IN CONSULTATION
WITH THOSE MEMBERS WHO WERE PARTICULARLY INTERESTED IN
SPECIFIC POINTS. HE SAID REPORT WOULD REFLECT MEMBERS'
CONCERN OVER ADDITIONAL POSTS, MIGHT REFER TO LARGE NUMBER
OF POSTS LEFT VACANT IN 1975 FOR ECONOMY PURPOSES, WOULD
SHOW SUPPORT FOR DRAFT ESTIMATES BUT WOULD NOTE RESERVA-
TIONS EXPRESSED ON DETAILS. HE WOULD RECOMMEND THAT
REPORT BRING DIFFERENCES OF OPINION TO LIGHT FOR JUNE
BOARD. THE TARGET FOR VOL. CONTRIBUTIONS WOULD BE LEFT
TO JUNE BOARD. SUMMATION BY CHAIR AGREED UPON. END
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16. COMMENTS: WHILE THIS TEL, WITH REFS. DOES NOT

COMPLETE REPORTING ON A AND B COMMITTEE, ENOUGH HAS BEEN REPORTED TO DRAW SOME CONCLUSIONS. FIRST, THERE IS DEEP SEATED DISSATISFACTION WITH SIZE OF INCREASE IN BUDGET (30 PERCENT), AND DESPITE SMALL PROGRAM INCREASE, MEMBERS SEEM DETERMINED TO ELIMINATE CERTAIN POST INCREASES. NUMBER OF MEMBERS STRESSED THAT AGENCY MUST BEGIN TO ESTABLISH PRIORITIES, AND RECOMMENDATIONS COULD COME FOR CUTS IN SOME SPECIFIC SCIENTIFIC FIELDS. SECOND, BATTLE LINES ALSO DRAWN QUITE SHARPLY ON ADDITIONAL DIRECTOR AND OTHER POSTS FOR SAFEGUARDS, AND
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WHILE MISSION EXPECTS LDC'S TO BARGAIN ON THIS (FOR ENLARGED TA TARGET) OUR MOST DIFFICULT ADVERSARY MAY BE OTHER DEVELOPED COUNTRIES (E.G. FRG, ITALY, JAPAN, U.K.) AS REPORTED SEPTEL. THIRD, MEMBERS WILL BE WATCHING CLOSELY DEVELOPMENTS OF NPT REV. CON. FOR SUBSTANTIVE PROGRESS ON IMPLEMENTATION ARTICLE IV. (READ: TA EARMARKED FOR NPT PARTIES). LDC'S CAN BE EXPECTED TO USE ANY AMMUNITION MADE AVAILABLE THERE AND AT JUNE BOARD TO PRESS FOR EVEN MORE FAVORABLE DIVISION OF RESPONSIBILITY FOR FINANCING SAFEGUARDS, WHICH LDC SPOKESMEN DELIBERATELY PORTRAY AS BEING PURELY IN INTERESTS OF NWS'S AND CERTAIN OTHER DEVELOPED COUNTRIES. THIS, PLUS EVIDENT LACK OF ENTHUSIASM OF FRG, ITALY AND JAPAN FOR ASSURING RESOURCES AVAILABLE FOR REAL COUSE FOR CONCERN FOR FUTURE OF SAFEGUARDS REGIME.
END CONFIDENTIAL. LABOWITZ UNQTE KISSINGER

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